EXHIBIT 10

ANCSA 1976 AMENDMENTS, LEGISLATIVE HISTORY, AND HEARINGS

ANCSA
1976 AMENDMENTS

LEGISLATIVE HISTORY

HEARINGS

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KFA 1705.6 C57 A452 v.4

ALASKA NATIVE CLAIMS SETTLEMENT ACT 1976 AMENDMENTS

LEGISLATIVE HISTORY

HEARINGS

VOLUME 4

Mari CONGRESS Let Session

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S. 1824

IN THE SENATE OF THE UNITED STATES

MAT 22, 1975

Mr. Strevens introduced the following bill; which was reed twice and referred to the Committee on Interior and Insular Affairs

A BILL

To authorize the Secretary of the Interior to enroll certain Alaskan Natives for benefits under the Alaska Native Claims Settlement Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. (a) The Secretary of the Interior (herein-
- 4 after referred to as the "Secretary") is authorized to review
- 5 those applications submitted within one year from the date
- 6 of enactment of this Act by applicants who failed to meet
- 7 the March 30, 1973, deadline for enrollment established by
- 8 subsection (a) of section 5 of the Alaska Native Claims
- 9 Settlement Act, 85 Stat. 688 (hereinafter referred to as the
- 10 "Settlement Act"), and to enroll those Natives under the

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- 1 provisions of that Act who would have been qualified if the
- 2 March 30, 1973, deadline had been met: Provided. That
- 8 Natives enrolled under this Act shall be issued stock under
- 4 the Settlement Act together with distributions from corpo-
- 5 rations adjusted so as to make distributions to such Natives
- 6 equal to distributions to Natives originally enrolled under
- 7 the Settlement Act: Provided further, That land entitle
- 8 ment of any Native village, Native group, Village Corpo-
- 9 ration, Regional Corporation, or Corporation organized by
- 10 Natives residing in Sitka, Kenai, Juneau, or Kodiak, all as
- 11 defined in said Act, shall not be affected by any enrollment
- 12 pursuant to this Act, and that no tribe, band, clan, group,
- 13 village, community, or association not otherwise eligible for
- 14 land or other benefits as a "Native village" as defined in
- 15 said Act, shall become eligible for land or other Senefits as
- 16 a Native village because of any carollment pursuant to this
- 17 Act: Provided further, That no tribe, hand, clan, village,
- 18 community, or village association not otherwise cligible for
- 19 land or other benefits as a "Native group" as defined in
- 20 said Act, shall become eligible for land or other benefits as a
- 21 Native group because of any enrollment pursuant to this Act:
- 22 And, provided further, That any "Native group" as defined
- 23 in said Act, shall not lose its status as a Native group be-
- 24 cause of any enrollment pursuant to this Act.
- 25 (b) In those instances where, on the roll prepared under

Section 5 of the Settlement Act, there were enrolled as rec

dents of a place on April 1, 1970, the minimum number of

Natives required for a "Native village" or a "Native

group", as the case may be, and it is subsequently and

finally determined that such place is not eligible for land,

benefits under the Act on grounds which include a lack of

sufficient number of residents, the Secretary shall, in accord-

8 ance with the criteria for residence applied in the final deter-

mination of eligibility, redetermine the place of residence on

April 1, 1970, of each Native enrolled to such place, and 10

the place of residence as so redetermined shall be such Na

tive's place of residence on April 1, 1970, for all pura 12

poses under the Settlement Act: Provided, That each Native 13

whose place of residence on April 1, 1970, is changed by rea-14

son of this subsection shall be issued stock in the Native cor, 15

poration or corporations in which such redetermination 16

entitles him to membership and all stock issued to such § 17

Native by any Native corporation in which he is no longer 18

eligible for membership shall be deemed canceled: Provided 19

further, That no distribution of funds made by any Native 20

corporation on the basis of prior places of residence shall 21

he affected: Provided further, That land entitlements of any 22

Native village, Native group, Village Corporation, Regional 23

Corporation or Corporations organized by Natives residing in 24

Sitka, Kenai, Juneau, or Kodiak, all as defined in said Act, 25

shall not be affected by any redetermination of res

made pursuant to this subsection, and no tribe, clan, group, village, community, or association not otherwise eligible for land or other benefits as a "Native village" as defined in said Act, shall become eligible for land or other benefits as a Native village because of any redetermination of residence pursuant to this subsection: Provided further, That no tribe, band, clan, village, community, or village association not otherwise eligible fc land or other benefits as a "Native group" as defined in said Act, shall become eligible for land or other benefits as a Native group because of any 11 redetermination of residence pursuant to this subsection And provided further, That any distribution of funds from the Alaska Native Fund pursuant to subsection (c) tion 6 of the Settlement Act made by the Secretary or his 15 delegate prior to any redetermination of residency shall not 16 be affected by the provisions of this subsection. Each Native whose place of residence is subject to redetermination as provided in this subsection shall be given notice and an opportunity for hearing in connection with such reexamination 20 as shall ny Native Corporation which it appears may gain or lose stockholders by reason of such redetermination of residence. 23 SEC. 2. (a) Any and all proceeds received by an agency 24 or instrumentality of the Federal Government derived from

legges, permits, rights-of-way, be lands or resources of lands withdrawn for Matin ection pursuant to the Settlement Act on and after the date of its enactment shall be deposited in an escrow account which shall be held by the Secretary until land selected pursuant to that Act have been conveyed to the selecting corporation or individual entitled to receive benefits under said Act. As such withdrawn or formely reserved lands are conveyed, the Secretary shall pay from such account the proceeds which derive from contracts, leases, permits, rights of-way, or easements, pertaining to the lands or resources of such lands, to the appropriate corporation or individual entitled to receive benefits under the Settlement Act together with interest. The proceeds derived from contracts, leases, permits, rights-of-way, or easements, pertaining to lands withdrawn or reserved, but not selected or elected pursuant to said Act shall, upon the expiration of the selection or election rights of the corporations and individuals for whose benefit such lands were withdrawn or reserved, be deposited in the Treasury of the United States or paid as required by

(b) The Secretary is authorized to deposit in the Treasury of the United States such escrow account proceeds referred to in subsection (a) of this section and the United States shall pay interest thereon semiannually, from the date

law were it not for the provisions of this Act.

determined by the Secretary of the Treasury. Provided,
however, That the Secretary in his discretion may withdraw
from the United States Treasury such proceeds received by
him under this Act and reinvest such proceeds in the same
manner provided for by section 1 of the Act of June 24,
1938 (25 U.S.C. 162a): Provided further, That this section shall not be construed to create any trust relationship
between the United States and any corporation or individual
ontitled to receive benefits under the Settlement Act.

12 basis, on all moneys in the Alaska Native Fund from and
13 after the date of the enactment of this Act. Such moneys
14 shall hear simple interest at such rate as may be determined
15 by the Secretary of the Treasury.

SEC. 3. Any and all proceeds from public easements reserved pursuant to paragraph (3) of subsection 17 (b) of the Settlement Act shall be paid to the holder of the land with respect to which such conveyance is made in accordance with such holder's proportionate share.

SEC. 4. Any and all income on all earnings from contracts, leases, permits, rights-of-way, or easements issued for the surface or minerals covered under a conveyance prior to the issuance of such conveyance under the Settlement Act, shall be paid to the grantee of such conveyance on that portion

- of the lands conveyed pro-rated from the date of conveyance under the Settlement Act, or from the date of conveyance under the Settlement Act, whichever occurs first.
- SEC. 5. Any distribution of funds from the Alaska Native
- 5 Fund pursuant to subsection (c) of section 6 of the Settle-
- 6 ment Act made by the Secretary or his delegate prior to
- 7 enactment of this Act on the basis of the final roll certified
- 8 on December 18, 1973, shall not be affected by the provisions
- 9 of this Act. Immediately upon certification of the amended
- 10 final roll pursuant to this Act, the Secretary shall make any
- 11 necessary adjustments in future distributions of funds pursu
- 12 ant to subsection (c) of section 6 of the Settlement Act to
- 13 accommodate the changes in the final roll made by the
- 14 amended final roll: Provided, That such adjustments shall
- 15 not take effect until the next regularly scheduled distribution
- 16 period following certification of the amended final roll.
- 17 SEC. 6. The Settlement Act is amended by adding a new
- 18 section 28, to read as follows:
- 19 "SEC. 28. Any corporation organized pursuant to this
- 20 Act shall through December 31, 1991, be exempt from the
- 21 provisions of the Investment Company Act of 1940 (54
- 22 Stat. 789), as amended. Nothing in this section shall, how-
- 23 ever, he construed to mean that any such corporation shall
- 24 or shall not after such date be subject to the provisions of the
- 25 Investment Company Act of 1940."

7. The Settlement Act is furth ding a new section 29 to read as follows: SEC. 29. (a) The payments and grants under this Act constitute compensation for the extinguishment of claims and interest described in section 4 hereof, and shall not be deemed to substitute for any governmental pro grams otherwise available to the Native people of alex bilizens of the United States and the State of Al (b) Notwithstanding sub-ection 5 (a) and any other provision of the Food Stamp Act of 1964 (78 Stat 703) 111 as amended, in determining the eligibility of any hou to participate in the food stamp program, any com remuneration, revenue, or other senent received by member of such household under the Settlement Ac. connection with an aboriginal land claim of such pershall be disregarded.". 16 SEC. 8. Except as specifically provided in this Act. 11 17 the provisions of the Settlement Act are fully applicable 18 to this Act, and (ii) nothing in this Act shall be constru to alter or amend any of such provisions. SEC. 9. (a) Notwithstanding any provision of the Alaska 21

Native Claims Settlement Act (85 Stat. 688), any corpora-

22 tion created pursuant to section 7 (d) or 8 (a) of such Act

within any of the twelve regions of Alaska, as established

by section 7(a) of such Act, may, at any time, merge of

consolidate, pursuant to the applicable provisions of the laws.

of the State of Alaska, with any other of such corporations
or corporations created for the same region.

(b) Any corporations resulting from said mergers consolidations further may merge or consolidate such merged or consolidated corporations within the region or with other of the corporations created i region pursuant to section 7 (d) or 8 (a) of the Alaska Native Claims Settlement Act. Such mergers or consolidations shall be on such terms and conditions as are approved by vote of the shareholders of the corporations participating therein, and may take place pursuant to votes of shareholders held either before or after the enactment of this Act. Upon the effectiveness of any such mergers or consolidations the corporations resulting therefrom and the shareholders thereof shall succeed and be entitled to all the rights, privileges, and benefits of the Alaska Native Claims Settlement 17 Act, including but not limited so the receipt of hands and moneys and execuptions from various forms of Federal 19 State, and local taxation, and shall be subject to all the re-20 strictions and obligatious of such Act, as are applicable to the corporations and shareholders which participated in said mergers or consolidations or as would have been applicable if the mergers or consolidations and transfers of rights and titles thereto had not taken place.

(c) Notwithstanding the provisions of section firm

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- 2 of the Alaska Native Claims Settlement Act, in any merges
- 3 or consolidation in which the class of stockholders of a
- 4 regional corporation who are not residents of any of the
- 5 villages in the region are entitled under Alaska law to vete
- 6 as a class, the terms of the merger or consolidation may
- 7 provide for the elimination of the right of mid class to re-
- 8 ceive dividends pursuant to said section 7 (m).
- 9 (d) Notwithstanding any other provision of this sec-
- 10 tion or of any other law, no such corporation referred to
- 11 in this section may so merge or consolidate unless that cor
- 12 poration's shareholders have approved such merger or con-
- 18 solidation of that corporation with any other such corporation
- 14 or corporations.
- 15 (e) The issuance of stock in any merger or consolidation
- 16 pursuant to this section shall be exempt from the registration
- 17 requirement of the Securities Act of 1933 until December
- ¹⁸ 31, 1991.
- 19 SEC. 10. Section 17 (a) (10) of the Alaska Native Claims
- 20 Settlement Act (85 Stat. 688, 708) is amended to read as
- 21 follows:
- 22 "(10) The Planning Commission shall submit, in ac-
- 23 cordance with this paragraph, comprehensive reports to the
- 24 President of the United States, the Congress, and the Gov-

- 1 ernor and legislature of the State with respect to its planning
- 2 and other activities under this Act, together with its recom-
- 3 mendations for programs or other actions which it determines
- 4 should be taken or carried out by the United States and the
- 5 State. A comprehensive report covering the above matter
- 6 shall be so submitted on or before May 30, 1976. A final
- 7 and comprehensive report covering the above matter shall
- 8 be so submitted on or before May 30, 1976. The Commission
- 9 shall cease to exist effective June 30, 1979.".
- 10 SEC. 11. The Secretary of the Interior is authorized
- 11 and directed to pay, by grant, to each of the following vil-
- 12 lage corporations \$250,000 to enable such corporations to
- 13 carry out their duties under the Settlement Act:
- 14 (1) Kodiak;
- 15 (2) Kenai;
- 16 (3) Juneau; and
- 17 (4) Sitka.
- 18 SEC. 12. Section 16(b) of the Settlement Act is
- 19 amended by adding at the end thereof the following: "Such
- 20 allocation as the Regional Corporation for the southeastern
- 21 Alaska region shall receive under section 14(h) (8) shall
- 22 be selected and conveyed from lands not selected by such
- 23 village corporations that were withdrawn by subsection (a)
- 24 of this section: Provided, That, if such lands are not suf-

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to satisfy the entitlement of such corporat

SEC. 13. Notwithstanding any provision of the Settle ment Act, any village which elected not to receive the bene fits of such Act may conduct another election. Any suc election shall be held within one year from the date of enactment of this Act, shall be held in the same manner and subject to the same conditions as an original election under the Settlement Act, and a vote to receive the benefits of such Act shall have the same force and effect as an original election under such Act.

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SEC. 14. The Secretary shall convey to Koniag, Inco porated Regional Native Corporation, under sections 12 (1) and 14 (f) of the Settlement Act such of the subsurface estate as is selected by said corporation from lands with drawn by Public Land Order 5397 for identification for selec tion by it located in township 85 south, range 52 west township 37 south, ranges 51-54 west; township 38 south range 54 west; township 89 south, ranges 51-54 west, and township 40 south, ranges 51-54 west, Seward meridian, Alasks, notwithstanding the withdrawal of such lands by Public Land Order 5179 as amended, pursuant to section 17 (d) (2) of the Settlement Act: Provided, That notwithstanding the future inclusion in any national monument or 14

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	other national land system referred to in section 17 (4) (2)
	(A) of the Settlement Act of the surface estate overlying any subsurface estate conveyed as provided in this section
	Koniag, Incorporated may use the surface estate, and shall
- 9	have such right of access thereto, as is reasonably necessary
	to prospect for and to mine and remove minerals from said
	subsurface estate, subject to such reasonable regulations by
.*	patible with economically feasible utilization of such sub-
	surface estate.

- SEC. 15. (a) Congress finds and declares that-
- (1) the intent and purpose of the Settlement Act were to resolve and to avoid all disputes and litigation related to claims of aboriginal rights and to provide a comprehensive, complete, and broad legislative settlement of Alaska Native claims;
- (2) the amendment of the Settlement Act effected by subsection (b) of this section represents the intent and meaning of section 4 (c) of the Settlement Act-acoriginally enacted; and
- (3) if and to the extent that any of the extinguishments of claims effected by section 4 of the Settlement Act (including the extinguishments which are reaffirmed and clarified by this section) constituted takings of property for a public purpose within the meaning of the fifth

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amendment of the Constitution, then the grants, privileges, and henefits awarded to Alaskan Natives by that
Act and by this Act (whether from the United States
or from the State of Alaska) and by this Act were and
are to be deemed compensation for any such extinguishments.

(b) (1) Section 4(c) of the Act of December 18,

7 (b) (1) Section 4 (c) of the Act of December 18, 8 1971 (85 Stat. 688), is amended by adding after the 9 words "Indian Claims Commission," the words "including claims accruing before the enactment of this Act,".

12 (2) Section 4 of the Settlement Act is further amended 12 by adding at the end thereof the following new subsection:

"(d) The claims extinguished by subsection (c) of
this section include, but are not limited to, those arising
from any trespassory conduct, but only to the extent that
any such claims are based on claims of aboriginal right,
title, use, or occupancy of land or water areas in Alaska, or
are based on any statute or treaty of the United States
relating to Native use and occupancy, or are based on the
laws of any other nation, including any such claims that

21 are pending before any Federal or State court or the Indian
22 Claims Commission.".

23 (c) Notwithstanding any other provision of law, any 24 action now pending or hereafter brought in any district 25 court other than the District Court for the District of Alaska

- 1 shall be transferred to that court immediately upon a deter
- 2 minution that the action involves the construction, applica
- 3 tion, or constitutionality of the amendment made by
- 4 subsection (b) of this section. The District Court for the
- 5 District of Alaska, and any reviewing court, shall have the
- 6 duty to expedite to the greatest extent possible the disposi-
- 7 tion of the issue of such construction, application, or con-
- 8. stitutionality, and a decision of the district court on the
- 9 issue shall be deemed to be a final order for purposes
- 10 review.
 - (d) If this section or any portion thereof or any partic
- 12 ular application thereof is held invalid, the remainder of the
- 13 Settlement Act and of this Act, and any application of
- 14 section not held invalid, shall not be affected thereby

Mr. JOSEPHSON. We appreciate that, Senator. The only thing I would add is because of the formulas in the act, as you know them to which turn upon the siz. of the State, the pendency of litigation and the uncertainty of that litigation will injure the administration of the act for all reasons by the Secretary and I think it is in the interests of sound administration of the act that this should be resolved. Senator Stevens. We should eliminate the uncertainties, and that is one of the uncertainties. I believe the record has been fairly presented and Mr. Borbridge should be commended for his presentation here. We will ask the committee to adopt his suggestion.

Mr. Barnes. With regard to subsistence, for use on neighboring lands, many people do not understand the Native philosophy with regard to the selectivity of Native usage on private lands. We certainly

do not intend to put up signs of private ownership.

Senator Stevens. I think the suggestion that this can be worked out between the two villages has great merit. The chairman has had to go to the floor. We will continue to 12:30 and reconvene slightly after 2 o'clock. Mr. Hession will be the last witness this morning and we will proceed.

Mr. Hession

STATEMENT OF JACK HESSION, ALASKA REPRESENTATIVE, THE SIERRA CLUB

Mr. Hzssion. I will be very brief, Senator Stevens. My name is Jack Hession. I am an Alaska representative of the Sierra Club. I will submit my statement for the record and summarize it.

Senator Stevens. I appreciate that very much.

Mr. Hession. In addition, the Conservation Society, Koniag Chapter, has asked me to submit into the record, their very brief statement on S. 1824. I would appreciate the opportunity to read into the record their very brief statement on S. 1824.

[The prepared statements referred to above follow:]



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STATEMENT OF JACK HESSION
ALASKA REPRESENTATIVE OF THE SIERRA CLUB
ON S. 1824
TO AMEND THE ALASKA MATIVE CLAIMS SETTLEMENT ACT
SENATE CONMITTEE ON INTERIOR AND INSULAR AFFAIRS
SEPTEMBER 24, 1975

Mr. Chairman and Members of the Committee, my name is Jack Mession.

I am the Alaska Representative of the Sierra Club, a national conservation organization of 153,000 members in 46 chapters. My home is in
Anchorage, Alaska. I appreciate the opportunity to offer testimony here
today.

My comments refer to amendments proposed by the Sealaska, Kontage and Cook Inlet regional corporations. Sealaska proposes to select its 1A(h)(8) entitlement from national forest lands in lieu of the unreserved public lands provided by the Settlement Act. These selections would come from the nine-township village withdrawals. However, Sealaska has agreed not to select lands within the Angoon village withdrawal in recognition of critical habitat necessary to sustain subsistence hunting and fishing resources, and also in recognition of the nationally significant scenic wildlife and recreation values present.

In addition, certain areas of interest to the State of Alaska within the Yakutat and Saxman withdrawals would not be selected by the corporation

The amendment satisfies our sarlier concern that Admiralty Island acreage remain in public ownership. We have no objection to its enactment.

Koning Inc. seeks authorization to make selections from approximately 221,000 acres of public land currently withdrawn both for national interest (d-2) purposes and for village and regional corporation deficiency selections. The acreage identified by Koning lies within the boundary of the proposed Aniakchak Caldera National Monument. Legislation to establish the monument is pending before the Interior Cosmittees.

We oppose the Koning amendment because it would circumvent the procedure set forth in Section 17(d)(2)(e) of the Settlement Act for the resolution of "dual withdrawals" for both d-2 and deficiency selection purposes. Under that section, regional corporations (or the State) may identify any d-2 lands they wish to select. The Interior Coumittees then resolve the conflicts. If the Committee now accepts the Koning amendment, it will do so without giving equal consideration to the Mational monument proposal.

The Koniag amendment is also premature because of the uncertainty surrounding the amount of subsurface estate Koniag is entitled to. Its entitlement is based in part on the certification by Interior of Woody Island, Kaguyak and Afognak as eligible villages despite clear Congressional intent to the contrary. Woody Island is a former FAA installation while Kaguyak and Afognak are abandoned villages. Accordingly, we recommend that the Committee defer consideration of the Koniag amendment pending a Committee investigation of the certification of the three "villages," and a final determination of subsurface entitlement.

The Koniag amendment does raise the important issue of the timing of Congressional deliberation of d-2 proposals with dual withdrawals.

pusi withdrawals are also present in the lake Clark, Gates of the Arctic, and Wrangell-St. Elias national park proposals. By December of this year any regional corporation identification of d-2 lands will have been made. We suggest that the Committee, as it takes up the national interest legislation, consider first only d-2 areas in which Mative regional corporation selections have been identified.

With respect to the amendment by Cook Inlet regional corporation, we understand that an agreement may soon be reached between the Interior Department, State of Alaska and the corporation.

We support the major features of the agreement as outlined to us by Cook Inlet and the State. The agreement would have several advantages. Cook Inlet Region Inc. would select economically valuable lands within its region. Cook Inlet's selections of Kenai Rational Hoose Range acreage would have a minimal impact on the Range since the amount of surface acreage involved is small and there would be no conflict with critical habitat or pending wilderness proposals.

Public lands currently withdrawn for deficiency purposes in the Lake Clark area would become available for Congressional consideration for addition to the proposed Lake Clark unit of the National Park System.

And the State would assume the role of dominant landowner in the Iliamna region, an area of major state interest, particularly in connection with rehabilitation of the Bristol Bay fishery.

While we support the basic features of the emerging agreement, there are a number of relatively minor aspects which concern us. For example, it should be made clear that the 14 townships of subsurface estate in the

Moose Range which would be conveyed to Cook Inlet would be for oil and gas only, and would not include sand and gravel rights.

We would prefer that the three townships of subsurface estate in the Lake Clark area which are retained by Cook Inlet under the tentative agreement not be part of the final agreement.

We would like to see the State, as part of the legislative history, indicate its support for a Lake Clark unit of the national park system, and its commitment to manage the Iliamna lands for protection of fish and wildlife habitat.

We would also hope the State would agree to perfect the boundaries separating the Iliamne area from the Katmei and Lake Clark withdrawals as suggested by the Interior Department's areas of ecological concern or conservationist proposals pending in Congress.

In summary, the agreement as outlined to us by the State and the Cook Inlet corporation presents us all with the opportunity to realize Mative, State and national goals. We hope that the Interior Department will participate in the agreement. In any case, we urge the committee to endorse the efforts of the State and Cook Inlet, subject to changes the Committee may wish to suggest along the lines recommended above.